ORIGINAL ARTICLE

Professional liability in primary care emergencies of specialists of family and community medicine

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KEYWORDS
Medical professional liability; Analysis of claims; Primary care; Urgent care; Medical errors

Abstract
Introduction: Urgent assistance in primary care is a key area of the health system, being as an important stressor to be claimed for professional liability. The objective was to analyze the professional liability in primary care emergencies of specialists of family and community medicine and their main characteristics in our environment.

Methods: Retrospective descriptive analysis of claims against General Practitioners between 1986 to 2015 was performed.

Results: 224 claims, all resolved, were analyzed, due to error or diagnostic delay (122%-54.5%), accessibility problems in medical care (48%-21.4%), treatment errors (29%-12.9%) and errors in the issuance of documents (25%-11.1%). In 147 (65.6%) it was urgent assistance and in 77 (34.3%) scheduled. The way of interposition was judicial in 71.4%. In 6 cases (2.6%) the resolution involved compensation in 3 cases of urgent assistance and 3 of scheduled.

Conclusion: The very low risk of claim and compensation payment is confirmed, with no differences found between urgent and scheduled assistance. Clinical safety aspects should be emphasized, especially in the diagnostic error.

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Introduction

Primary care (PC), the first point of contact between patients and the healthcare system, is the most widely used level of care by the population, and in Spain the visiting rates are the highest in Europe\(^1\). In our context and within PC, emergency care, spontaneous or unplanned care without an appointment has remained stable over recent years, accounting for around 43.1\% of the total number of visits\(^2\). It is one of the key areas within the medical system.

The professionals who work nowadays in PC seek to resolve patient diseases as quickly as possible, because in many cases their health may be at risk. This gives rise to the risk of prioritizing curing the disease over caring for the patient and their family\(^3\), as this may "dehumanise" care and ignore important medical and legal aspects that may affect professional medical liability (PML).

Always being exposed to the risk of being reported or receiving complaints due to supposed medical malpractice has been said to be one of the most stressful aspects of emergency care\(^4\). Although the available international\(^5\) and national\(^6\) data show PC to be a low-risk area for complaints due to PML, it is obvious that the current practice of medicine, especially in emergency or unplanned care, involves risks for the patients and the professionals who care for them. These risks increase with the increasing complexity of diagnostic and therapeutic techniques\(^1\).

Nevertheless, the potential value of this as a source of information should be underlined, as the important input from the medical-legal analysis of cases subject to complaint due to presumed malpractice can be used as the basis of a strategy to improve clinical safety. Insuring PML and managing this from a scientific perspective offers a unique opportunity for analysis, publishing information and supporting professionals’ while facilitating learning based on error\(^7\).

To discover the nature of the aspects connected with complaints due to presumed PML lodged against Family and Community Medicine (FBCM) specialists during their work in emergency or unplanned PC visits in our context, the relevant complaints managed by the Council of Catalan Doctors’ Associations (CCMC) were analysed. This analysis differentiated between emergency (unplanned) care and visits by appointment, to study the possible differences between these subgroups.

Methods

The Professional Liability Department (SRP) of the CCMC managed the main PML insurance policy in Catalonia. Any (civil or penal) judicial or extrajudicial complaint due to PML lodged against an insured party is managed directly by the SRP, which has a historical database of more than 10,000 complaints made since 1986. The doctors and lawyers of the SRP who specialise in PML use a standardised electronic form to register information in the database, using notes and clinical records as sources of data, together with expert reports and evaluations, as well as reports on outcomes and economic factors\(^8,9\).

Authorisation was obtained from the CCMC and the files on complaints made in PC were identified and reviewed. The sample selection and screening processes are shown in Fig. 1. A retrospective descriptive analysis was undertaken of the complaints against F&CM specialists who saw a population over the age of 14 years during the period from 1

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January 1986 to 31 December 2015. Their clinical, economic and legal characteristics were recorded, paying especial attention to aspects connected with the visit in question, to differentiate emergency (unplanned) care from visits made by appointment. The reasons for complaint were recorded (diagnostic error, accessibility problems, treatment errors or errors in the issue of documents), together with how the complaint was lodged (judicial and penal or civil and extrajudicial). The results of the complaints were also recorded (filed, absolved or sentenced for the judicial cases and resolution or agreement for the extrajudicial ones). The amount in question was recorded for the agreements and sentences.

Results

A final sample for study was obtained of 224 complaints for presumed PML against F&CM specialists, all of which had been resolved. The reasons for complaint were classified according to whether they were due to a diagnostic error or delay (122%–54.5%), problems with access to medical care (48%–21.4%), treatment errors (29%–12.9%) or errors in document issue (25%–11.1%), as well as whether care was provided in an emergency (147%–65.6%) or had been planned (77%–34.3%). Table 1 shows the statistically significant differences according to whether care was emergency or planned, together with the reason for complaint (P = .0047).

Complaints were lodged judicially in 160 cases (71.4%) as opposed to 64 extrajudicial complaints (28.5%). 149 of the judicial complaints were penal (66.5% of the total) and 11 were civil (4.9% of the total). Fig. 2 shows how complaints were made in each decade.

Respecting how complaints were resolved, in 6 cases (2.6%) the plaintiff was compensated in a total of 5 sentences (3 penal and 2 civil), with one extrajudicial agreement. There were statistically significant differences in professional liability according to how the complaint was lodged (P = .0047). The average and median of the amount of compensation in these cases were 76,210 € and 21,221.5 €, respectively, with maximum compensation of 211,161 €. How cases were resolved and the detailed information on those involving compensation are shown in Tables 2 and 3. In 5 of the 6 cases in which compensation was paid a diagnostic error was considered to have occurred, while treatment error was involved in one case. 3 cases involved emergency care (2 penal, one civil) while 3 cases involved planned care (one penal, one civil and one extrajudicial), amounting to percentages of 2% and 3.9%, respectively, without statistically significant differences (P = .4140).

Discussion

This work confirms that, although it accounts for a large part of the care that is used the most by the population, the risk of complaint due to presumed PML in PC F&CM specialists is very low, regardless of whether care is planned or emergency in nature. Moreover, if a complaint is lodged for presumed PML, the risk of a sentence or extrajudicial agreement due to malpractice is extremely low (2.6% of cases, as opposed to 17.3% for all medical specialities). This work found no differences in the percentages of extrajudicial agreement/sentencing between emergency and planned care. Additionally, the average compensation for the cases studied is lower than the compensation obtained in other medical specialities in our area.

Thus although some authors state that very high levels of stress exist in PC emergencies, due to the possibility of being subject to reports and complaints about supposed medical malpractice, we understand that awareness of the situation as described here should definitely eliminate this concern.

What is more, and in accordance with current trends, when it is broken down into time periods the sample studied shows an increasing tendency to resolve procedures by extrajudicial means, understanding these to be the ideal way to seek solutions for both parties in a conflict in a way...
that is both simple and functional\textsuperscript{11}. Thus although there is still a lot to be done, here, the extrajudicial resolution of CCMC cases involving F&CM specialists increased from 24% in the period 1986–1995 to 39% in the period 2006–2015, with the resulting fall in judicial cases from 76% to 61%. Special mention should be made here of the low rate of sentencing in the penal context (2.0%), in comparison with civil and extrajudicial procedures (18.2% and 15.6%, respectively). We understand that this confirms that the different parties involved should seek a resolution to conflicts of this type outside the penal context.

Nevertheless, in spite of the low risk of complaint and sentencing, information deriving from the complaints made and, even more so, cases of malpractice, should be used to learn from the errors involved\textsuperscript{4}. A case of an undetected pulmonary neoplasm in a thoracic X-ray stands out in this respect. This occurred during a planned visit and led to the death of the patient and the highest compensation paid in our series of cases (211,161 €), which may in our context be described as a catastrophic compensation\textsuperscript{12}. It should be pointed out here that the difficulty found by non-radiologist professionals in interpreting X-ray images has been widely remarked in the scientific literature. Up to 30% of interpretation or reading errors have been found in this situation\textsuperscript{13}, so that it is necessary to continue insisting on the need for training in this field for all medical professionals. In the same way it is also interesting to cite the pathologies which are mentioned the most often in complaints due to diagnostic errors or delays, which represent 55% of the 224 cases studied (122 cases) (Table 1). In figures that agree with those reported in the international literature\textsuperscript{14}, 32 cases involved ischemic heart disease and 14 cases involved cerebral vascular accident. The tumours associated the most often with complaints due to diagnostic error or delay were those of the colon (14 cases) followed by pulmonary tumours (5 cases), as is the case internationally\textsuperscript{15}.

Regarding how reasons for complaint have evolved, although emergency care accounts for 66% of the complaints, contrary to subjective perception the percentage of complaints due to supposed errors in emergency diagnosis and treatment was found to be lower than the percentage of those which arose in planned care (49.6% and 11.5% vs 63.6% and 15.5%). Complaints due to problems with access to care (42 cases vs 6) were those which, at 28.5% of all complaints relating to emergency care, most increased the number of complaints here in comparison with those in connection with planned care.

\begin{table}[h]
\centering
\begin{tabular}{|l|c|c|}
\hline
\textbf{1. Diagnostic error} & \textbf{Emergency} & \textbf{Planned} \\
\hline
Cardiovascular diseases & 122 & 73 (60\%) \\
Ischemic heart disease & 48 & 41 \\
CVA & 32 & 28 \\
Aorta aneurism & 14 & 11 \\
Neoplastic disease & 2 & 3 \\
Non-meningeal infections & 18 & 5 \\
Locomotor apparatus & 17 & 6 \\
Meningitis & 5 & 1 \\
Respiratory diseases & 4 & 2 \\
\hline
\textbf{2. Accessibility problems} & & \\
Home visit in case of death & 48 & 42 (88\%) \\
Home visit without death & 19 & 16 \\
Visit to surgery & 15 & 12 \\
\hline
\textbf{3. Treatment errors} & & \\
Indication & 29 & 17 (59\%) \\
Dosage & 22 & 12 \\
\hline
\textbf{4. Errors in document issue} & & \\
Invalidity & 25 & 15 (60\%) \\
Medical prescription & 9 & 3 \\
Medical death certificate & 6 & 3 \\
Judicial reports & 5 & 1 \\
\hline
Total & 224 & 147 (66\%) \\
\hline
\end{tabular}
\caption{Reasons for complaint.}
\end{table}

CVA: cerebrovascular accident.
Figure 2  Evolution over time of the reasons for complaint and the method used to complain, in decades. A: accessibility problems; Doc: errors in document issue; ED: diagnostic error; ET: treatment error.

Table 2  Resolution of complaints.

<table>
<thead>
<tr>
<th>Type</th>
<th>Judicial</th>
<th>Penal</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>160</td>
<td>149</td>
</tr>
<tr>
<td>Filed</td>
<td>105 (70.4%)</td>
<td></td>
</tr>
<tr>
<td>Absolved</td>
<td>41 (27.5%)</td>
<td></td>
</tr>
<tr>
<td>Sentenced</td>
<td>3 (2.0%)</td>
<td></td>
</tr>
<tr>
<td>Civil</td>
<td>11</td>
<td></td>
</tr>
<tr>
<td>Filed</td>
<td>7 (63.6%)</td>
<td></td>
</tr>
<tr>
<td>Absolved</td>
<td>2 (18.2%)</td>
<td></td>
</tr>
<tr>
<td>Sentenced</td>
<td>2 (18.2%)</td>
<td></td>
</tr>
<tr>
<td>Extrajudicial</td>
<td>64</td>
<td></td>
</tr>
<tr>
<td>Resolution</td>
<td>63 (98.4%)</td>
<td></td>
</tr>
<tr>
<td>Agreement</td>
<td>1 (1.5%)</td>
<td></td>
</tr>
</tbody>
</table>

This fact indicates that, rather than being due to professional medical practice, the complaints lodged may be caused by one or several systemic or organisational factors. This should lead us to consider the need for continuous improvement in organisational processes, circuits and aspects of healthcare, to reduce the number of complaints and adverse events in PC. The result of the effort made over recent decades in these aspects is shown by the analysis broken down into time periods. This shows that the complaints made due to problems accessing PC have fallen from 23 cases (30% of the total) in the period 1986–1995, to 3 cases (5.4%) in the period 2006–2015. Likewise, in the light of the fall in complaints made regarding document issue, the result of medical-legal advice in PC has also borne fruit. These complaints therefore fell from 16 cases (21% of the total) in the period 1986–1995, down to 3 cases (5.4%) in the period 2006–2015.

In spite of the above considerations, although the small sample size makes it impossible to draw any conclusions in this respect, the fact that cases resolved by compensation are almost exclusively associated with diagnostic error (5 of the 6 cases in which compensation was paid) obliges us to continue working to increase clinical safety in PC.

The improvement in clinical safety in PC necessarily involves a general analysis of all of the aspects of the care that is provided, including clinical, training, organisational
and economic factors, together with the express desire to continue learning from our errors\textsuperscript{16,18,19}.

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**Conflict of interests**

The authors have no conflict of interests to declare.

**References**


